

Message Text

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ACTION EUR-10

INFO OCT-01 SS-14 ISO-00 EURE-00 SP-02 PM-03 NSC-07 NSCE-00

CIAE-00 INR-11 NSAE-00 RSC-01 IO-03 L-02 SAJ-01

ACDA-10 SAM-01 PRS-01 DRC-01 SSO-00 /068 W

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P R 221717Z AUG 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 4571

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ANKARA

AMEMBASSY ATHENS

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 13325

LIMDIS

E.O. 11652: GDS

TAGS: PFOR, GW, GR, TU, CY

SUBJECT: FRG VIEWS AND ACTIVITIES REGARDING CYPRUS

REF: ANKARA 6665

SUMMARY: CHARGE CALLED ON STATE SECRETARY GEHLHOFF
AUGUST 22 FOR BRIEFING ON RECENT FRG DIPLOMATIC
ACTIVITY RELATING TO CYPRUS. SUMMARIZING FRG VIEWS
PRESENTED ON INSTRUCTION TO ECEVIT (AUGUST 17) AND
KARAMANLIS (AUGUST 19), GEHLHOFF EMPHASIZED BONN'S
OBJECTIVE WAS NOT TO SUGGEST POSSIBLE SOLUTIONS FOR THE
ISLAND'S FUTURE. IT WAS, RATHER, TO URGE RESTRAINT AND
GENEROSITY ON TURKS, WHILE EXPRESSING UNDERSTANDING FOR
TURKISH CONCERN OVER LOT OF TURKISH MINORITY; AND TO
ASSURE GREEKS OF FRG INTEREST IN INCREASED POLITICAL
CONTACTS WITH GREECE. END SUMMARY.

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1. GEHLHOFF SAID BOTH DEMARCHES WERE MADE ON INSTRUC-

TIONS FROM FONOFF AND THUS REPRESENTED FORMAL EXPRESSION OF FRG VIEWS. THERE HAD, HOWEVER, BEEN NO LETTERS FROM CHANCELLOR SCHMIDT TO EITHER ECEVIT OR KARAMANLIS.

2. AMBASSADOR SONNENHOL TOLD ECEVIT FRG UNDERSTOOD TURKISH CONCERN OVER SITUATION OF TURKISH MINORITY ON CYPRUS AND AGREED TURKISH CYPRIOT POPULATION HAD NOT ALWAYS BEEN TREATED IN MANNER CONSISTENT WITH 1960 AGREEMENTS. IN PARTICULAR, FRG COULD SYMPATHIZE WITH TURKISH CONCERNS IN FACE OF MID-JULY SAMPSON TAKEOVER. NEVERTHELESS, FRG WAS DISTURBED OVER MEANS TO WHICH TURKEY HAD RESORTED. FACT THAT FRG HAD EXPLICITLY ADOPTED POLICY OF NON-USE OF FORCE AS GUIDING PRINCIPLE IN ITS OWN FOREIGN RELATIONS WAS NECESSARILY A FACTOR IN ITS JUDGMENT OF CYPRUS DEVELOPMENTS. FRG WAS ESPECIALLY CONCERNED ABOUT CONSEQUENCES FOR NATO'S SOUTH-EASTERN FLANK AND APPEALED TO TURKS TO KEEP COMMON GOAL OF STRONG ALLIANCE IN MIND. GREECE HAD RE-AQUIRED DEMOCRATIC GOVERNMENT FOR FIRST TIME IN YEARS, AND IT WAS IMPORTANT NOT TO HUMILIATE GREEK GOVERNMENT. OTHERWISE, THERE MIGHT BE REACTION IN GREECE THAT WOULD CONSTITUTE EVEN GREATER THREAT TO ALLIANCE AND TO TURKEY'S OWN INTERESTS. IN THIS SENSE, TURKISH UNDERSTANDING AND GENEROSITY WAS IMPERATIVE IN PRESENT SITUATION.

3. ONCKEN INFORMED KARAMANLIS OF EARLIER DEMARCHE IN ANKARA AND ASSURED HIM FRG SUPPORTED INDEPENDENCE AND INTEGRITY OF CYPRUS AND PURSUIT OF NEGOTIATED SOLUTION. HE EXPRESSED FRG'S STRONG INTEREST IN EXPANSION OF POLITICAL CONTACTS WITH NEW GREEK GOVERNMENT.

4. COMMENTING ON ONCKEN'S MEETING WITH KARAMANLIS, GEHLHOFF SAID GERMANS FELT IT IMPORTANT TO ENCOURAGE INTEREST GREECE HAD SHOWN IN RESTORING AND EXPANDING ITS TIES TO WESTERN EUROPE, PARTICULARLY TO HELP OPEN WAY FOR GREECE TO REVERSE ITS DECISION TO WITHDRAW FROM MILITARY INTEGRATION IN NATO. GEHLHOFF THOUGHT THE DEMARCHE HAD BEEN WELL RECEIVED.

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5. ACCORDING TO GEHLHOFF, GERMAN EMBASSY REPS IN ATHENS HAD RECEIVED A NUMBER OF INDICATIONS FROM GREEK OFFICIAL SOURCES (INCLUDING IN ONCKEN'S TALK WITH KARAMANLIS) OF GREEK INTEREST IN ARRANGING MEETING BETWEEN KARAMANLIS AND ECEVIT. AS RESULT OF ONCKEN DEMARCHE, FRG AGREED TO SOUND OUT ALLIED OPINION ON THIS MATTER AND HAD ACCORDINGLY INSTRUCTED ITS AMBASSADORS IN WASHINGTON, LONDON, AND PARIS TO SEEK OPINIONS OF HOST GOVERNMENTS.

UNIFORM REACTION (INCLUDING THAT OF FRG EMBASSY IN ANKARA) HAD BEEN THAT SUCH A MEETING NOW WOULD BE PREMATURE. ONCKEN COMMUNICATED THIS RESPONSE TO KARAMANLIS NIGHT OF AUGUST 20, INDICATING AT SAME TIME THAT FRG WOULD BE GLAD TO DISCUSS WITH ALLIES ANY FURTHER INTEREST GREEK GOVERNMENT MIGHT HAVE IN PURSUING THIS POSSIBILITY. GREEKS HAD, HOWEVER, NOT RAISED IT

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ACTION EUR-10

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P R 221717Z AUG 74

FM AMEMBASSY BONN

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INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ANKARA

AMEMBASSY ATHENS

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 13325

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AGAIN. IN RESPONSE TO QUESTION FROM CHARGE, GEHLHOFF SAID KARAMANLIS HAD NOT ASKED FRG TO UNDERTAKE A MEDIATING ROLE.

6. RE GREEK ASSOCIATION WITH EC, GEHLHOFF POINTED OUT THAT THIS RELATIONSHIP HAD BEEN FROZEN AT EC INITIATIVE IN 1967 AND IT WAS NOW UP TO COMMUNITY TO REVERSE THE PROCESS. THERE HAD BEEN NO FORMAL DECISION SO FAR, BUT IT MIGHT WELL BE CONSIDERED AT EC MINISTERIAL ON SEPTEMBER 17. FRG AND FRANCE FAVORED REVIVING THE

ASSOCIATION AS VALUABLE MEANS OF ENCOURAGING AND SUPPORTING NEW DEMOCRATIC GOVERNMENT IN GREECE.

7. REPLYING TO CHARGE'S QUESTION RE HUMANITARIAN ASSISTANCE FOR CYPRUS, GEHLHOFF SAID FRG CABINET HAD NOT BEEN ABLE, AS IT HAD HOPED, TO DEAL WITH THIS SUBJECT AT ITS AUGUST 21 MEETING. HE HOPED PROGRAM COULD BE WORKED OUT AND CABINET BLESSING RECEIVED IN A COUPLE OF DAYS.
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8. COMMENT: APPEARS TO US THAT FRG DEMARCHES IN ANKARA AND ATHENS PRESENTED FRG VIEWS WHICH ARE ALREADY WELL-KNOWN AND THAT THEY WERE PROBABLY UNDERTAKEN PRIMARILY SO THAT FRG WOULD BE SEEN TO BE NOT ENTIRELY INACTIVE IN EASTERN MEDITERRANEAN IMBROGLIO. FRG SPOKESMAN ANNOUNCED AT AUGUST 21 PRESS CONFERENCE THAT DEMARCHES HAD BEEN MADE BUT REFUSED TO PROVIDE ANY INFORMATION ABOUT SUBSTANCE. GEHLHOFF ASKED THAT SUBSTANCE BE HELD STRICTLY CONFIDENTIAL.
CASH

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